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San Francisco Bay Area

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UNIVERSITY OF CALIFORNIA
ASSOCIATION OF BAY AREA GOVERNMENTS

March 1970

ABAG'S NEW CHIEFS: Sonoma County Supervisor Ignazio A. Vella will become Association President on March first. For Vice President, Mayor Ronald James of San Jose won over Councilman Robert A. Shadley of Pinole (274 votes to 112). Vella and James will serve for two years.

GENERAL ASSEMBLY HIGHLIGHTS: Outgoing President Jack Maltester, Mayor of San Leandro, told delegates they could make their greatest contribution to regional home rule by supporting "enthusiastically" the Executive Committee's action when it considers the compromise bill now being drafted which incorporates the scope and responsibilities of Knox's AB 711 and the governing body of ABAG's AB 1846. This is "the most challenging of possibilities and of pressing importance."

"Our very existence proves that it is easier to bring about change through existing institutions than it is to start new institutions. We should capitalize on this fact and move into action programs." Mayor Maltester told delegates that the Association had planned since 1964 and that it was now time for action programs in open space, solid waste disposal, sewage reclamation, balanced transportation facilities, and the like.

"Unless the Association is willing to take on controversial subjects, unless the Association is willing to 'stick its neck out' and take a stand, we will see continued State and Federal interference in regional matters."

Ignazio A. Vella, the Association's new President, told General Assembly delegates that they must "think quickly about the future because it is fast becoming the present. We must soon supply some answers to the problems propounded by our complex mode of living or see everyone's hopes, aspirations, and mortality perish."

Vella said that the Association had not lacked leaders but had suffered from a lack of followers who believed in the Association's accomplishments.

"Too often when we should have dared, and our leaders have begged us to dare on more than one occasion, we have been small, fearful people. We project a mottled image to our own citizens - we have a truly futuristic product which we proceed to sell by 'shouting down a well'."

RTPC EXPANSION: The Association has asked the State that the Regional Transportation Planning Committee be expanded from 10 to 13 to include the following new voting members: one from the Division of Highways, one from BARTD, and one chosen by all other transit districts.

NEW RTPC PROGRAM DIRECTOR, Paul C. Watt, formerly Deputy Executive Director of the Tri-State Transportation Commission (N.Y., N.J., Conn.) has had extensive experience as a consultant in the field of transportation planning. He starts the first of May.

INFORMATION PLEASE: *ABAG will provide 1970 Census Tape Service to local users of census data. DIME (Dual Independent Map Encoding) geographic base file system will be developed by ABAG during 1970-71. This system can pinpoint locations, make possible the aggregation of data by any geographical boundaries desired, and has many potential uses in physical and social planning.*

NEW GRANT REVIEW PROCEDURES: Under Bureau of the Budget Circular A-95, the Association becomes the Metropolitan Clearinghouse for 45 Federal grant programs and Federal development projects. Applicants file a notice of intent with ABAG and the State Clearinghouse (Office of Intergovernmental Management). The Association notifies all affected local agencies while the State Clearinghouse notifies State agencies. ABAG arranges meetings of all interested agencies if issues exist that need to be resolved. The State Clearinghouse forwards its comments to ABAG which are attached with ABAG's comments to the application. A-95 also stipulates that the Metropolitan Clearinghouse (ABAG) is to be notified of Federal development programs. This gives ABAG the chance to notify local agencies that are affected by Federal development projects.

NEW DIRECTIONS FOR 1970-71: Included in ABAG's regional program:

- Airport Study - deals with land use and noise factors around present airports and develops priorities for future airport development.
- Open Space - continues development of regional park and open space plan.
- Water & Sewer - maintains the Federal grant eligibility of area agencies
- Housing - extends Regional Housing Study and work done in 1969-70.
- Grant Review and CIP - develops a regional Capital Improvements Program to establish priority-setting mechanisms.
- Program Coordination - provides environmental data for local governments from the three year, \$3.2 million U.S.G.S. and HUD study.
- Criminal Justice Planning - includes implementation of the information and communications plan, central and model cities planning, grant review and possible regional action programs.
- Regional Emergency Planning - a new activity, will enable public and private resources to be more readily available and coordinated in the event of a natural disaster or other emergency.

ABAG'S 1970-71 BUDGET approved by the General Assembly February 19, 1970, is up about 18% over the current year to \$1,391,511. This boost is the result of increases in the Community Shelter Plan project (100% Federally funded), in the cost of the Airport Study (2/3 Federal grant), and raise in dues of \$15,000. The budget increase amounts to about a 4.7¢ expenditure for every Bay Area citizen.

\$15,000 raised by the 6.45% dues increase, called "seed money" by Alameda Supervisor Joseph Bort, Chairman of the Finance Subcommittee, will allow the Association to be more active in areas of parks and open space, solid waste, and water quality planning. The Executive Committee will establish priorities for these funds and additional Federal and State grant monies may be available to match the funds. The 1970-71 budget allows for a working reserve of \$27,500.

LETTERS OF INTENT with a brief description of proposed projects are now being used by the California Council on Criminal Justice and the Association to determine if projects are fundable under the 1968 Safe Streets Act. It takes about 60 days turn around time for grant proposals. Every effort is made to help the applicant develop a fundable project. The letter of intent procedure, started in October, has resulted in 41 letters. The Association has acted on 30 of them.

Two criminal justice improvement grants have been approved for the Bay Area. A police-community aide project in Richmond and a police-community relations program for Vallejo have been funded for \$110,000.

A SAFE SPOT: BARTD could provide shelter space for 189,000 people in the event of a nuclear or natural disaster, according to the four county Community Shelter Allocation Plan to be released in March.

J.D. SURVEY: One of the first projects of the Juvenile Delinquency and Youth Services Committee is an inventory of public and private agencies that work with youth or juvenile delinquency prevention. San Francisco has already begun to gather this data and survey assistance is available to any county that requests it. The survey questionnaire focuses on funding, description of services, personnel, facilities, client profile, referral sources, agency plans and problems. This will be the first regional inventory.

TECHNICAL ADVISORY COMMITTEE has been established to aid the Regional Transportation Planning Committee. Laurence Dahms of BARTD is chairman with Thomas Bertken of Bay Toll Crossings as vice-chairman.

NEW FACES on the Executive Committee are San Francisco Supervisor Dianne Feinstein and alternate member Supervisor Dorothy von Beroldingen.

GRANT APPLICATIONS		approved in February:	Grant
Antioch	HUD-Open Space	Mira Vista Park	\$ 18,875
East Bay Parks	HUD-Open Space	Point Richmond	80,000
San Francisco	Dept. of Justice	Information System	926,860
Santa Clara County	Dept. of Justice	Information Control	1,395,270

REGIONAL PLAN 1970-1990 is scheduled for a final review by the Regional Planning Committee on March 18. The Plan will then be forwarded to the Executive Committee and General Assembly for their consideration. A special meeting of the General Assembly will be called in late Spring to receive the Plan. After the special General Assembly meeting governmental agencies and citizen groups will be asked to comment on the Plan.

AND NOW WE'RE 84! Calistoga and Petaluma City Councils have voted to re-join the Association. This makes 100% of Sonoma County cities and 84 of the region's 91 cities members of the Association.

"ONLY CITIZENS CAN STOP CRIME," according to Gene Muehleisen, Chairman of Police Services Task Force for the California Council on Criminal Justice. He told law enforcement representatives of nearly half of the Bay Area's cities and counties at a recent ABAG meeting that the policeman's role in controlling crime is limited. The meeting was called to help local agencies develop fundable projects under the 1968 Safe Streets Act and to give a progress report on regional criminal justice planning.



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April 1970

AIR PASSENGERS TO SOAR 262%: The preliminary forecasts prepared as part of the Regional Airport Systems Study predict tremendous growth in Bay Area air travel:

	1975	1985
Alameda will generate	5.7 million passengers	14.2
Contra Costa	2.4	8.5
Marin	1.4	4.6
Napa	.3	.9
San Francisco	6.4	12.3
San Mateo	4.0	10.0
Santa Clara	5.1	15.0
Solano	.7	2.1
Sonoma	.6	2.0

In the study's base year of 1965, 9.8 million passengers used Bay Area airports. By 1969, that figure had jumped to 17.5 million.

Air cargo is expected to increase from 1 million tons in 1975 to over 4.6 million tons in 1985. Of this increase, Santa Clara County will generate 850,000 tons; Alameda, 600,000 tons; San Mateo, 390,000 tons; San Francisco, 330,000 tons; Contra Costa, 290,000 tons; Marin, 80,400 tons; Solano, 41,900 tons; Sonoma, 16,700 tons; and Napa, 13,100 tons. By 1985, 238,410 tons of airmail will be handled annually by Bay Area airports. Airmail volume will increase 146% from 1975 to 1985. These forecasts show that currently 57% of the Bay Area's airmail volume is military (addressed to APO or FPO). This volume is expected to decrease by 33% between now and 1973.

The Airport Study is financed by the Association, the Federal government, and BASAR, a joint exercise of powers organization made up of the three major airports (Port of Oakland, City of San Francisco, and City of San Jose). Phase I data collection will be completed in August. It will include an analysis of airline passenger and cargo activity, aircraft equipment, airport access, and airport and airspace capacity. Military and general aviation will be included in the airspace data. Phase II will produce a Bay Area Airport System Plan using the facts generated in Phase I. This plan will recommend alternatives for balancing the region's needs for future airport facilities.

MUTUAL AID, POLICE-COMMUNITY RELATIONS, and cooperative police supportive services will be studied by the Association's Police Services Steering Committee, headed by Pleasant Hill Chief of Police Ed Kriens. The Committee has divided into three groups to guide the projects.

The mutual aid group, with Sheriff Frank Madigan of Alameda County in charge, will look at the possibilities for county response units, and regional training centers that could provide uniformity in training and methods. The Committee will explore the need for a communications system common to all agencies in a mutual aid area.

Contra Costa County District Attorney William O'Malley will head the group on police-community relations development. It will focus on pros and cons of police units specially assigned to community relations work, and general programs that involve the total police department.

Pleasanton City Manager James Fales will head the group that will look at the possibilities of cooperative police and law enforcement supportive services. Crime laboratories, investigative agencies, training facilities, recruiting, purchasing, and other services will be considered. The actual implementation of Committee recommendations depends on acceptance of proposals by local agencies.

GRANT REVIEW TOTALS: 72 applications with total project costs of \$45,748,098 and total grant or loan totals of \$24,594,952 were reviewed by the Executive Committee in 1969. Since 1962, the Association has considered 589 applications with total project costs of more than \$626 million.

ORGANIZED CRIME and resources available to fight it were the subjects of a national conference at the University of Oklahoma in March, sponsored by the Dept. of Justice. ABAG's Criminal Justice Planning staff has information for interested Bay Area jurisdictions on training in alcohol, tobacco, firearms, and narcotics enforcement, available from Federal agencies.

RTPC CHANGES: William R. Lucius, Vice Mayor of Healdsburg and a member of the Golden Gate Bridge, Highway, and Transportation District and its Transportation Committee, is the new representative of Sonoma County on the Regional Transportation Planning Committee.

TRUANTS AND RUNAWAYS ARE REGIONAL PROBLEMS according to the Association's Juvenile Delinquency and Youth Services Steering Committee. The Committee will guide a survey of private child placement agencies to determine what studies are needed concerning foster and group-home care. A second survey of school superintendents will inventory existing truancy programs. The Committee will review the dimensions of the problem of runaways in the Bay Area.

\$32,500,000 FROM LEAA discretionary funds is available until May 1 for special criminal justice grants. Oakland, Richmond, San Francisco, and San Jose are among 112 target cities eligible for 1/3 of the funds. \$20 million is available to cities, counties, or states. Projects will be considered in the areas of reducing street crime, improving courts, setting up city criminal justice planning councils, drug or juvenile offender programs, enforcement activities against organized crime, police-community relations, among others.

REGIONAL PLANNING 1962-1970: The Association embarked on its regional planning program in 1962 with the design and financing of the preliminary regional planning program. The Preliminary Regional Plan was presented to the General Assembly in 1966. Fourteen months of hearings and public review followed. In 1968 the General Assembly established the general policy framework for future regional planning. Six planning goals direct the regional planning effort to:

--*Protect and enhance San Francisco Bay and the major physical features and environmental qualities of the region.*

--*Provide the opportunity for all persons in the Bay Area to obtain adequate shelter convenient to other activities and facilities in neighborhoods that are satisfying to them.*

--*Designate ample land and facilities for the economic growth of the region in order to provide opportunities for all citizens and communities to improve their economic well-being.*

--*Provide a transportation system integrated with land use that is consistent with the city-centered concept of regional development.*

--*Provide a permanent regional open space system that makes possible the range of activities essential to the city-centered concept of regional development.*

--*Create a sense of regional identity, responsibility and cooperation among citizens, organizations, and governments in the Bay Area.*

Two additional guidelines were approved for a regional plan based on a "City-Centered Concept" and a growth figure of 3.0 million people during the next 20 years.

The Regional Plan 1970-1990, incorporating the General Assembly's goals, will be submitted to the Assembly for approval. Further refinements will be developed in special plan elements or facility plans for water, sewer, drainage, open space, and airports. Each of these elements will reflect the goals established by the Association.

CURTAINS ON CRIME: Four crime prevention dramas, one act playlets on problems of juvenile delinquency, are available from the Dramateurs. This Lafayette based little theater group will share the scripts or present the plays to interested groups. Contact the Association's Community Relations Assistant for information.

ABAG'S EXECUTIVE COMMITTEE meets the third Thursday of each month, makes operating decisions, and recommends major policies to the General Assembly. The official county representatives are: Supervisors Joseph Bort and Robert Hannon (Alameda), Alfred Dias and James Kenny (Contra Costa), John McInnis (Marin), Dewey Andersen (Napa), Dianne Feinstein and Terry Francois (San Francisco), Jean Fassler and Gerald Day (San Mateo), Ralph Mehrkens and Victor Calvo (Santa Clara), Ignazio Vella (Sonoma).

Official city representatives are selected by the mayors' conference of each county to represent the cities of the county: Alameda, Mayor Jack Maltester (San Leandro) and Councilman Donald Dillon (Fremont); Contra Costa, Vice Mayor Louise Giersch (Antioch); Marin, Vice Mayor Adelaide Wilson (Fairfax); Napa, Mayor Ralph Trower (Napa); San Francisco, Mayor Joseph Alioto, Mr. Thomas Mellon, CAO, Supervisor Ronald Pelosi; San Mateo, Mayor Lewis Grasberger (Millbrae); Santa Clara, Vice Mayor Frances Dias (Palo Alto) and Councilman Edward Rogers (Campbell); Solano, Councilman Arne Digerud (Fairfield); Sonoma, Mayor Talbert Bean (Sonoma). Representatives from the City of Oakland are Mayor John H. Reading, Councilman Felix Chialvo, and Councilman Fred Maggiora. Representatives from the City of San Jose are Mayor Ronald James and Councilman Walter Hays. Association President Ignazio Vella, Supervisor from Sonoma County, and Vice President Ronald James (Mayor of San Jose) are voting members of the Executive Committee.



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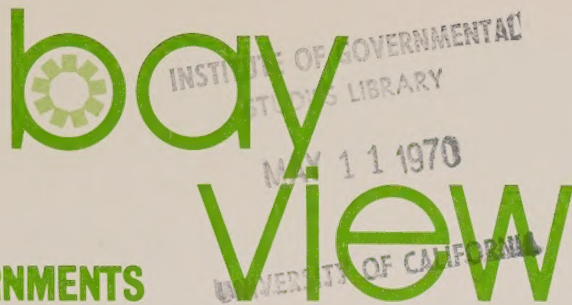
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May 1970

BUDGET CUTS AFFECT AREA PARKS: The Association has strongly urged Governor Reagan to include eight Bay Area park projects costing \$729,535 in the 1970-71 State budget. The funds are to come from the 1964 State Park Bond Act allocations. If the funds are not encumbered in this year's budget, and the remaining bonds are sold at a future date, the unallocated monies in the Bond fund will revert to the State Resources Agency. The projects which total 2500 acres are: East Bay Parks' Mines Area Regional Park in Contra Costa; Stafford Lake in Marin County; Stillwater Cove Park in Sonoma County; and Benicia Waterfront, Lagoon Valley, Rockville Hills, Hunter Hill, and Lake Solano Parks in Solano County.

ENVIRONMENTAL QUALITY COMMITTEE, established by the Executive Committee, will be headed by Mayor Jack Maltester (San Leandro) with Vice Mayor Louise Giersch (Antioch) as Vice Chairman. Subcommittee chairmen are: Solid Waste, Supervisor Robert Mendelsohn (San Francisco); Water Quality, Supervisor Jean Fassler (San Mateo); Open Space and Parks, Councilman Bernice May (Berkeley); and Air Quality, Supervisor James Kenny (Contra Costa). Association members, interested citizens, and members of other organizations will be contacted to insure the diverse interests of the Bay Area are represented.

POLICE-COMMUNITY RELATIONS questionnaires will be sent to local jurisdictions. ABAG's Police Services Steering Committee will assess current programs and choose a few cities for in-depth study.

NEW CAREERS PILOT PROGRAM: ABAG and the Institute for Local Self-Government with a grant from the U.S. Department of Education will select one or more city or county members of ABAG for a pilot New Careers Program. Common job openings among ABAG's members which lend themselves to New Careers programs will be identified. Secondary educational facilities may be used as regional training sites for New Careerists. Curriculum guides and course content will be developed. The project coordinator will provide technical assistance as requested by ABAG members and help to recruit and select New Careerists. An advisory committee will direct the work of this program.

PUBLIC FALLOUT SHELTERS for use in a nuclear or natural disaster are available for 68% of the residents of Alameda, Contra Costa, San Francisco, and San Mateo Counties. The Community Shelter Plan survey shows a surplus of shelters in San Francisco, while only 22% of Contra Costans have public shelter. ABAG and the four Disaster Offices are preparing a public information program based on the survey, to alert citizens on where to go and what to do in a disaster.

THE BLOC GRANT is not an administrative device intended to funnel large amounts of money directly into cities, according to Dr. B. Douglas Harmon ("The Bloc Grant," in: Pub. Adm. Review, Vol. XXX, Mar./Apr. 1970). With the 1968 Safe Streets Act, the main objective of Congress was to give grant-in-aid powers to the states and encourage interjurisdictional law enforcement planning. Dr. Harmon feels it is too early to judge whether or not all states are capable of administering this important program. The success of cities and states in reducing the traditional state-local government conflict will determine in which ways grants can be used most effectively.

DEMOSTHENES AND OTHERS: The Association gets numerous requests for speakers from schools, service clubs, and civic organizations. City and county elected officials or administrators who would like to be part of the Association's Speakers Bureau are asked to contact the Executive Director. Assignments cover the subject areas of "What Is ABAG?", regional organization, regional planning, and the Association's involvement in environmental issues. ABAG speech-makers this month were: Mr. Robert Stephens, Campbell City Manager (De Anza College); Mayor Richard Clark, Albany (San Pablo Chamber of Commerce); Supervisor Joseph Bort, Alameda (NARF Engineers); Councilman Donald Dillon, Fremont (San Francisco State College).

BILLS, BILLS, AND MORE BILLS that affect the Bay Area have been introduced in Sacramento. AB 363 (Foran et al.) establishes a Metropolitan Transportation Commission. ACR 40 (Foran et al.) requests that the State Business and Transportation Agency, BARTD, ABAG, and the Sacramento Regional Area Planning Commission undertake a feasibility study of extending transit from the Bay Area to Sacramento. (This ACR has passed the Assembly and the Senate Transportation Committee.) SB 371 (Nejedly), AB 640 (Miliias, Ryan), and AB 730 (Sieroty) all relate to ocean coastline conservation and development and establish State coastline commissions similar to BCDC. AB 641 (Brown) makes the Bay Area Pollution Control District Board directly elected (from Com. on L. GOVT. Do Pass). AB 1200 (Knox) requires BCDC to recommend procedure to the Legislature in 1971 for direct election of the Commission. AB 1310 (Knox) authorizes BCDC rather than the State Water Resources Control Board to continue ac-

tivities and studies for water quality control system through treatment and disposal of wastewaters in the San Francisco Bay and Delta. AB 2310 (Knox) establishes the Conservation and Development Agency of the Bay Area. SB 1400 (Marks) establishes San Francisco Bay Regional Open Space Commission.

<u>GRANT APPLICATIONS</u>		considered by the Executive Committee:	Grant
San Anselmo	HUD	General Plan	\$ 73,020
Napa	HUD	Open Space Plan	20,264
East Palo Alto Council	HUD	Urban Planning	100,000
BARTD	HUD	Urban Beautification	339,500
San Francisco Muni	DOT	Bus Noise Study	60,000
San Francisco	FWPCA	Secondary Plant	1,053,800
Santa Clara County	DOT-BPR	TOPICS	7,049
Contra Costa County	HUD	North Richmond Drainage	3,740,900
Contra Costa County	HUD	Urban Planning	120,000
Marin County	HUD	Urban Planning	73,075
San Mateo County	HUD	General Plan	85,486
Santa Clara County	HUD	Mountain Study	66,464
Sonoma County	HUD	General Plan	361,458
Sonoma County People for Economic Opportunity	OEO	CAP	336,480
Santa Rosa	HUD	Housing Element	23,550
College of Podiatric Medicine	HEW	Educational Construction	2,454,600
San Francisco	HEW	Airport Waste Study	55,000
Bayshore Sanitary District	HUD	Pump Station	112,875
Fairfield	HUD	Collector Sewer	354,500
Monterey Bay Area Govts.	FWPCA	River Basin Planning	565,000
Marin Human Relations Com.	LEAA	Police Training	70,327
Marin County	LEAA	Crime Laboratory	62,173
Contra Costa County	LEAA	Delinquent Workshop	124,802
Santa Clara County	LEAA	Youth Training Programs	82,293
Social Remotivation, Inc.	LEAA	Ex-offender Work Program	23,328
Richmond	HUD	Four Park Acquisitions	479,910
Newark	HUD	Ash Street Park	19,360
Mountain View	HUD	Cuesta Park	43,750
Cotati	HUD	General Plan	18,000
Clayton	HUD	General Plan	13,000
Santa Clara County	HUD	Housing Element	50,000
San Francisco	HUD	Chinatown Project	50,000
San Francisco	HUD	Bayview-Hunters Point	39,000
New Haven School District	HUD	Alameda Creek Park	180,000
Vacaville	Interior	Lagoon Valley Park	75,000
Ulati Soil Conserv. Dist.	Agric.	Lagoon Valley Park	1,526,300

ABAG EXECUTIVE COMMITTEE...

recommends the Regional Plan, 1970-1990 to the General Assembly.
sets Thursday, July 30, 1970 as the General Assembly meeting date.
votes 9 to 7 against a motion to urge delay of Southern Crossing construction until the impact of BARTD can be fully assessed.
granted cooperating membership to the Novato Sanitary District and County Sanitation District No. 4, Santa Clara County.

OUT OF DEBT: *The Association has discharged, in full, its obligation to the State for delayed payment of BATSC funds while ABAG pursued its recovery efforts.*

<u>QUARTERLY FINANCIAL REPORT</u>	from ABAG's	Fiscal Agent, Alameda County:		
	General Fund	HUD Proj.	C.S.P.	C.J.P.
Cash Balance, 12/31/69	\$ 54,569.	\$135,414.	\$ 33,631.	\$ 8,925.
Plus Receipts, 1/1/70-3/31/70	442,655.	24,107.	83,340.	68,614.
Less Disbursements " "	204,220.	65,848.	3,488.	40,484.
Cash Balance, 3/31/70	293,004.	93,673.	113,482.	37,055.
Additional Funds Invested	50,000.	as of 3/31/70		

The high General Fund cash balance is due to settlement funds in the Association's recovery effort. Most of this money was paid out (after 3/31) to discharge the last remaining obligations of the Association.



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June 1970

HUD OKAYS ABAG'S \$525,666: The Association's comprehensive regional planning grant (No. Calif. P-386) for 1970-71 has been approved by the Department of Housing and Urban Development. This two-thirds grant covers the entire regional planning, airport planning, and transportation planning program. The proposed DIME (Dual Independent Map Encoding) project is not covered in this grant.

CRIMINAL JUSTICE GRANTS APPROVED BY CCCJ (California Council on Criminal Justice) for Bay Area jurisdictions to date: 13 with first year grant funding totaling \$878,630. Fourteen applications have been denied by CCCJ and approximately fifty more applications are awaiting action from Sacramento.

JOB DEVELOPMENT AND GOVERNMENTAL MANPOWER REQUIREMENTS Advisory Committee has been appointed to aid staff with the pilot Job Development in Local Government (New Careers) program and a new research project to survey local agency manpower needs. Members of the Committee are: Thomas Campanella, Assistant Marin County Administrator; Robert Coppock, Personnel Officer, City of San Mateo; Vern Hazen, Assistant City Manager of Mountain View; Clinton Hilliard, Acting Personnel Director of Berkeley; Francis Jeffrey, Director, Alameda County Human Relations Commission; James Newman, Personnel Director of Oakland; and Mori Noguchi, Personnel Analyst, San Francisco Civil Service Commission.

LOCAL GOVERNMENT MANPOWER NEEDS will be surveyed by the Association under a contract with the Institute of Local Self Government. The survey will determine present and projected needs of local jurisdictions for administrative, professional, and technical personnel. This is part of a statewide study.

SECOND NOTICE --- GENERAL ASSEMBLY ...Thursday, July 30, 1970, 7:30 p.m. at the Hotel Claremont, Berkeley. Regional Plan, 1970-1990 and a bylaws amendment to change cooperating member dues are on the agenda.

AIRPORT NOISE STANDARDS proposed by the State were reviewed by the Association's Regional Airport Systems Study Committee at its May 15 meeting. The following statement was approved: The need for noise standards is recognized. The method for measuring aviation noise should be standardized with the measurement of other noise so the total noise impact on an area can be evaluated or estimated for a given level of activity. If additional legislation is needed to accomplish this, it should be forthcoming. The review of the criterion noise levels should be conducted by the State periodically. A mandatory review should be conducted every five years and a yearly review is recommended if warranted by complaints. Administration and enforcement of standards should logically be at the Regional or State level rather than with the counties and airports as the State proposes.

Representatives of the communities of Newark and Fremont testified to the committee on the adverse effects a major regional airport facility would have on the residents of the South Bay. Speakers expressed the need for criteria, acceptable to the citizens of the area, to be developed by the ABAG-BASAR study that will provide a rational approach to locating future airports.

1970 CENSUS CONFERENCE for all users of Census data will be held on Thursday, June 11, 1970, 9 a.m. to 4:30 p.m. at the Auditorium (26th floor), Pacific Telephone and Telegraph Company, 140 New Montgomery Street, San Francisco. The conference, similar to one held in San Joaquin County in April, is co-sponsored by the Association, the Bureau of the Census and other organizations.

ADULT CRIME PREVENTION AND TREATMENT Steering Committee's first project will examine alternatives in treatment and rehabilitation of offenders. Detoxification centers, community treatment centers and work programs, and the O R citation process will be among the alternatives examined. Committee members are: Chairman Jan Marinissen, American Friends Service Committee; Captain Jon Arca, Oakland Police Department; Ken Babb, S. F. Bail Project; Judge Robert K. Barber, Alameda Superior Court; Rev. Larry Bauch, Assoc. Community Rehabilitation Enterprises; Judge Allen Broussard, Oakland-Piedmont Municipal Court; Atklin Brown, Criminal Attorney; Chief John Fabbri, Fremont Police Department; Don Helbush, Director, San Mateo County Probation Department; Hal Hubbell, State Dept. of Corrections; Walt Littrell, Walden House; Betty Malloy, Contra Costa County Probation Dept; Cal Monson, Martinez City Manager; George Ortez, North Bay Human Development Corp.; Bob Ray, Self Advancement Through Education; Arnold Scheer, S. F. Vocational Rehabilitation; Jack Weir, Alameda County Welfare Dept.; Faye Williams, Urban League; George Williams, Santa Clara Probation Dept.; Ernie Zunino, Marin County Chief Criminal Deputy D. A.

SACRAMENTO SCENE: Alameda Supervisor Joseph Bort testified before the Assembly Transportation Committee on AB 363 (Foran) which would establish a Metropolitan Transportation Commission. Mayor Louise Giersch (Antioch) and Dr. Morgan Johnson, the Association's Resident Consultant, testified before the Assembly Water Committee on AB 1310 (Knox) which would authorize BCDC rather than the State Water Resources Control Board to continue activities and studies for a water quality control system. The Association's statement on AB 640, AB 730, and AB 2131, the ocean coastline commission bills, was submitted to the Assembly Committee on Natural Resources and Conservation hearing. SB 879 (Nejedly), which would require the State Dept. of Public Health, county health departments, and comprehensive health planning agencies to implement solid waste management plans, will be opposed by the Association. AB 2345 (Knox), which would provide State aid for regional environmental planning, will be supported by the Association in a statement to the Assembly Committee on Natural Resources and Conservation.

CENSUS DATA TAPES will be available at the Institute of Governmental Studies, University of California. To avoid regional duplication, the Association will not provide this service as had been announced.

MAYOR JACK MALTESTER (San Leandro), Chairman of the new Environmental Quality Committee, reports that the Committee will focus on immediate action proposals, and seek demonstration grants and foundation support for funding regional projects. Appointments to the subcommittees will include local elected officials with a majority of each group to be interested and knowledgeable citizens, representatives of civic groups, and technicians and experts in the environmental quality field. Mayor Maltester said the broadly-based, multi-disciplinary subcommittees would be flexible and action oriented and would report recommendations and progress to the Executive Committee.

\$1-1/2 MILLION IN JUVENILE DELINQUENCY GRANTS will be allocated by the State this month. The grant formula is 60% Safe Streets monies, 20% applicant's share, and 20% California Youth Authority from Juvenile Delinquency Prevention Act funds. The Bay Area has submitted 24 applications amounting to approximately \$4.6 million. Any of the applications that are not approved under the 60-20-20 funding will be eligible for regular Safe Streets Act funding.

PRESIDENT IGNAZIO VELLA in May addressed the American Right-of-Way Association meeting in San Francisco on regional organization and ABAG's open space program and visited the Alameda County Mayors' Conference and the Council of Mayors of San Mateo County.

ABAG EXECUTIVE COMMITTEE...

authorized a contract with Public Data Services for the \$92,000 DIME project subject to availability of HUD funding.

stressed the need for a Bay-Delta Model Study by the Army Corps of Engineers on oil or gas spills in the Bay. The Association will present testimony at a public hearing on the proposed Corps "in depth" study of the Bay.

agreed that ABAG should continue to support its plan for three additional voting members on the RTPC to represent the Division of Highways, BARTD, and operating transit districts.

reviewed a record forty-eight grant applications and Federal development projects at its May meeting.

IRS PAYS \$16,648.78 to the Association in a successful third party claim in ABAG's recovery effort of the diverted funds.

THE NONSYSTEM OF CRIMINAL JUSTICE... is "a fragmented and often hostile amalgamation of criminal justice agencies. To the extent they are concerned about other parts of the 'system,' the police view the courts as the enemy. Judges often find law enforcement officers themselves violating the law. Both see correctional programs as largely a failure. Many defendants perceive all three as paying only lip service to individual rights." (From Law and Order Reconsidered, a Task Force Report of the Milton Eisenhower Commission on the Causes and Prevention of Violence.) Single copy reprints are available from ABAG's Criminal Justice Planning Office.



ASSOCIATION OF BAY AREA GOVERNMENTS

Hotel Claremont, Berkeley, California 94705

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ASSOCIATION OF BAY AREA GOVERNMENTS

July 1970

PRELIMINARY AVIATION FORECAST OF FUTURE GROWTH

General Aviation: Based on county assessor's tax records, ownership of noncommercial aircraft in the Bay Area was estimated to be more than 3,700 in 1968. This figure will grow to 6,000 in 1975 and 11,000 in 1985. **Commercial Aviation:** Commercial passenger flight operations (landings and takeoffs) will increase from 472,000 in 1975 to 949,000 in 1985. The number of air passengers will increase at a faster rate than flight operations because of the larger seating capacity of jumbo jets. Upcoming reports on airport access and airport and air space capacity will complete Phase I data collection of the ABAG and BASAR Airport Study.

250 SPECIAL DISTRICTS...are being invited to join the Association as Co-operating Members. Because ABAG's comprehensive planning program will provide an overall framework for individual agency planning, greater participation is sought from Bay Area special districts.

PLANNING DIRECTOR RESIGNS: James Hickey, Planning Director for the Association, has submitted his resignation effective August 15, 1970. Prior to joining the Association's staff in 1964, he was Director of a metropolitan area planning program and transportation study in Northern Ohio. He has directed ABAG's regional planning effort since its inception. Mr. Hickey has not announced his future plans.

FOUR AREA AGENCIES GET 60-20-20 JD FUNDS....(See story in June BAY VIEW)

East Palo Alto	\$ 82,350.	for community court for youth
Marin County	60,000.	to expand delinquency prevention planning
San Mateo County	75,602.	to identify problems in kindergarten youth
San Francisco	104,510.	for neighborhood youth legal aid centers

NEW FACES.....on the Executive Committee are Councilman R. David Martin (Burlingame) representing the cities in San Mateo County, and Councilman Frank E. Gallagher (Palo Alto) alternate representative of the cities in Santa Clara County.

COMING ATTRACTION.....Regional Plan, 1970-1990.....Another ABAG First!!

SPECIAL ELEMENT PLANS: Outlines for the Open Space and Water, Sewer, and Drainage special element plans have been approved by the Regional Planning Committee and the Executive Committee. Work by staff and consultants must be completed before October 1, 1970 to maintain the eligibility of the region for Federal grants in these program areas.

The Open Space Plan will include demand projections, short and long-range land needs, open space policy guidelines, alternative means and responsibility for implementation, cost of implementation, and a location and timing priority schedule.

The Water, Sewer, and Drainage "officially coordinated plan" will utilize the maps and plans of local sanitary and water districts. Phase I which inventories the present situation is complete. Phase II will consider water supply, distribution, reclamation, cost, present facilities, priorities, random dischargers, individual home treatment systems, sub-regional treatment, costs of treatment, toxicity and bio-stimulation, agricultural drainage, wet weather flow, and flood waters. The Bay Delta Report will be analyzed in terms of regional water resources planning.

HEW SETS UP NEW AGENCY: Youth Development and Delinquency Prevention Administration (YDDPA) will be responsible for planning and development and the grant program under the Juvenile Delinquency Prevention and Control Act of 1968.

TALKS ABOUT ABAG.....were given last month by Councilman Richard Clark (Albany) at the University of California, and by Executive Director J. Julien Baget to the Bay Area City Clerks Association. Councilman Mary Henderson (Redwood City) testified for the Association before the State Environmental Quality Study Council. Supervisor Joseph Bort (Alameda) addressed the Commonwealth Club on regional representation. Planning Director James Hickey participated in a population panel at Contra Costa's Ecology Conference.

ALL ABOUT SOLID WASTE: University of California will give an intensive three day course for planners, public officials, and others, September 22-25, 1970, titled "Management of Solid Waste for Optimum Environmental Control." Phone (415) 642-4151 for information.

ON LOAN TO ABAG...for three months from the Fremont Police Department is Officer James Frank. He is interviewing Bay Area law enforcement agencies to determine what police services might be more effective if they were coordinated or consolidated. Preliminary interest has been indicated in the areas of communications, records keeping, training, jail facilities, and crime labs.

REGIONAL PLAN 1970-1990.....indicates the importance of strong and vital community centers, defined as towns and combinations of towns with over 50,000 population. Regional fiscal and developmental plans and programs are needed to assist in the evolution of strong community centers with a core of intense activity where commercial, governmental, cultural, recreational, health, and educational services are provided.

The Plan's transportation system is designed to shape and serve a region of multiple communities situated within defined growth corridors. It should connect community centers and provide capacity in and between growth corridors. The development of high standard intra-city mass transit systems in all metropolitan communities, linked to the regional rapid transit, requires high priority at all governmental levels.

The regional role in managing urban growth and development is closely linked to its role in conserving and improving its natural and urban environments. Decisions to leave lands in agriculture, recreation, forests, and other open spaces should be coupled with decisions regarding the expansion of urban communities and which parts of the region can best accommodate urban growth.

Permanent open space in the Plan includes both private and public lands and waterways that will be seen, used, and permanently protected. Major ridges, the Bay, waterways and flood plains, major recreation areas of outstanding natural attraction, and areas to guide urban expansion should be in public ownership for permanent protection. Other lands should be retained in private ownership if their essential open and natural characteristics can be permanently maintained. First priority should be given to securing open space in and around existing urban areas.

Controlled development areas have been established close to most communities. These areas represent lands that could be used for urban purposes or permanent open space. In designating these areas, the potential need for additional lands for urban expansion beyond 1990 is recognized. Air and water quality, solid waste disposal, ecology, and design of the urban and natural environment are matters of key concern for the region. Each is a positive planning element of the region's environmental system and an integral part of the Regional Plan.

Implementation of the Regional Plan can be accomplished through the Federal project review process, through innovative Association programs, or through a limited function, multi-purpose regional home rule government. *The Regional Plan 1970-1990 is a major accomplishment in the Association's regional planning program. It is not, however, the completion of the program. It is one step in the development and refinement of a continuing process of plan making, decision making, and action.*

REGIONAL PLAN 1970-1990....concerns itself with the whats, wheres, hows, and whys of an infinitely complex problem: improving the quality of the living environment of the Bay Area.

Unlike city and county general plans, the Regional Plan will not be the basis for zoning or subdivision regulations. It will provide planning recommendations and policy guidelines to encourage actions by appropriate agencies to direct regional development and conservation, clarify the decisionmaking process relative to areawide problems and issues, and provide for the continued development of a regional planning framework to be used as a guide in the future. The major assumptions on which the plan has been developed are a population increase from 4.6 million to 7.5 million and the generation of an additional 1.5 million jobs in the next twenty years.

Applying the City-Centered regional development concept built into the Plan, at least seventy-five percent of the Bay Area's new population will reside in and around existing and new communities located in a series of general "growth corridors." A City-Centered region incorporates identifiable concentrations of urban development around community centers; extensive open space areas; improved environmental quality; a multiple-mode transportation system; an operational regional organization; and strong intergovernmental cooperation, coordination, and citizen participation.

It is proposed that communities be evolved by organizing and strengthening existing developed areas of the region, by adding new communities, or by planned extensions of existing communities. Communities should also be formed by clustering urban elements that otherwise would spread throughout the region. Transportation, utility, and open space systems should be planned in support of this growth policy.

Because the location of basic industries is a major factor in achieving balanced community development and guiding urban growth, the Regional Plan offers a choice of sites for industrial development which are within or adjacent to most communities. Land designated for residential purposes has been related to land providing basic employment for each sub-region. Growth of employment within the inner core of existing communities is given a high regional priority.

New towns are considered another part of the solution of the problem of accommodating future growth. Five new towns of 100,000 population each built in the next 20 years would accommodate seven percent of the region's 1990 population.

THE BILL BOARD: AB 2435 (Miliias et al.) has been substantially amended and received a "Do Pass" from committee. It now requires the State Water Resources Control Board to establish a State Solid Waste program and to review and comment on comprehensive solid waste management plans prepared by regional planning agencies. ABAG opposed the original bill when it was heard in committee. AB 2457 (Crown) requires counties (acting singly or jointly) to establish local criminal justice commissions. It was opposed by the Association because intercounty cooperation would be difficult, cumbersome, and dysfunctional to the regional coordination that ABAG's criminal justice planning efforts have achieved. SB 1400 (Marks) establishes San Francisco Bay Area Regional Open Space Commis-sion. In testimony on the bill, the Association stressed the need to utilize the work that it has already done in open space, the need to study the effects the bill would have on the tax base of some local jurisdictions, and the benefits that could result in a formally coordinated partnership between ABAG and the proposed Commission. SB 78 (Carrell) establishes a State Solid Waste Management Board required to prepare planning guidelines. Requires counties or groups of cities and counties to prepare a solid waste management plan for submittal to the State Board. ABAG's statement on this bill pointed out the interrelatedness of solid waste planning with other planning functions such as land use and transportation, and the need for a more comprehensive approach to the problem. Because a majority of Bay Area jurisdictions dispose of their solid waste in neighboring jurisdictions, the region is an effective governmental unit for administering solid waste programs.

SCHOOL DISTRICTS'.....programs for youth with behavior problems will be surveyed by a subcommittee of the Youth Services Steering Committee. School disciplinary procedures and school relationships with criminal justice agencies will be studied to find ways schools can make use of Safe Streets Funds. A second project will deal with the personnel administration and manpower needs of agencies that deal with youth. Typical training programs will be inventoried and a pilot inter-agency training seminar will be developed. The staff is using data from the State Bureau of Criminal Statistics to analyze trends in the patterns of dealing with arrested minors from arrest through post-court disposition.

THE GOVERNOR AND HIS CABINET..have adopted a policy position on areawide planning organizations that stresses "areawide solutions to areawide problems by the joint cooperative action of cities and counties," with a planning body "composed primarily of local elected officials."

MARK THE DATE....General Assembly - July 30 - 7:30 p.m. Hotel Claremont

ABAG EXECUTIVE COMMITTEE...

approved eight urban mass transit grants for AC Transit, BARTD, Golden Gate Bridge, San Francisco Muni, and San Jose.

agreed a special committee, headed by President Ignazio Vella and made up of RTPC members, should look into regional priorities for future mass transit funds.

reviewed thirty-eight grant applications at its June meeting.

decided to support AB 1771 (Dunlap) which allows BCDC Commissioners to designate alternates who shall be confirmed by the appointing body.

90% RETURN OF QUESTIONNAIRES..for the Association's police-community relations survey indicates excellent cooperation from area agencies. The survey will be followed by in-depth examination of the programs of selected Bay Area cities and counties.

CALIFORNIA IS A BELLWETHER: According to CCCJ Executive Director Robert H. Lawson, the Federal Law Enforcement Assistance Administration thinks this state is the bellwether of the system because of the amount of Safe Streets Act funds it has received and the sophistication with which these funds are being used. The feeling is that if the Act does not have a significant impact on improving the criminal justice system in California, it will not be successful elsewhere.

COME WHERE THE ACTION IS....General Assembly....Regional Plan, 1970-1990



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ASSOCIATION OF BAY AREA GOVERNMENTS

UNIVERSITY OF CALIFORNIA

August 1970

AIRSPACE CAPACITY REPORT: In a report for ABAG's Regional Airport Systems Study, consultant firm R. Dixon Speas of New York found:

- The amount of Bay Area airspace is limited and constant. Therefore, intricate operational techniques are needed by the FAA and airports to handle today's airborne traffic.
- 75% of commercial aircraft operations are at San Francisco's airport. This simplifies control of aircraft today. However, as operations increase at Oakland and San Jose airports, airspace problems will compound.
- Aircraft operations at Moffett and Alameda military airports affect operations at the major civil airports.
- Expanding existing airport facilities will cause more "low altitude conflicts." Delays in take-offs and landings will result.
- Total capacity of Bay Area noncommercial airports presently exceeds demand but many of these airports are far from population centers.
- Present Bay Area airports can handle 720,000 air carrier take-offs and landings and over 6-1/2 million noncommercial aircraft take-offs and landings each year. Today there are approximately 440,000 air carrier operations and 2-1/2 million noncommercial operations.

AD HOC GROUP TO VIEW CHP: A special nine member committee of the Executive Committee will make recommendations on the permanent designation of an agency to conduct comprehensive health planning in the Bay Area.

DISTRICTS JOIN ABAG: Eight sanitary districts are new cooperating members of the Association. They are: County Sanitation District #2 (Santa Clara County, San Jose), County Sanitation District #3 (San Jose), Crockett Valona Sanitary District, Cupertino Sanitary District, Menlo Park Sanitary District, Napa Sanitation District, North San Mateo County Sanitation District, and Tiburon Sanitary District.

MORE NEW FACES...on the Executive Committee: Supervisor George DeLong, Sonoma County alternate; Councilman Donn Black (Lafayette), representative of cities in Contra Costa County; Vice Mayor Jean Barnard (Mill Valley), alternate representative of cities in Marin County; and Councilman Kurt Gross, San Jose.

ACR 40 PASSES: A resolution authored by 25 Assemblymen and Senators has passed the Legislature. It requests that the State Business and Transportation Agency in cooperation with BARTD, the Association of Bay Area Governments, and the Sacramento Regional Area Planning Commission undertake a feasibility study of extending rapid transit from the Bay Area to Sacramento.

COMMITTEE APPOINTMENTS: Regional Planning Committee members for 1970-71 will be: Supervisor John McInnis (Marin County), Chairman; Mayor Ralph Trower (Napa), Vice Chairman; Mayor Joseph Alioto, San Francisco; Supervisor Dewey Andersen, Napa County; Mayor Talbert Bean, Sonoma; Supervisor Ralph Mehrkens, Santa Clara County; Supervisor James Kenny, Contra Costa County; Vice Mayor Frances Dias, Palo Alto; Councilman Arne Digerud, Fairfield; Councilman Donald Dillon, Fremont; Supervisor John Ertola, San Francisco; Supervisor Jean Fassler, San Mateo County; Sanford Getreu, San Jose Planning Director; Richard Oliver, Napa Planning Director; Councilman Francis Pacelli, Daly City; Mayor John Reading, Oakland; Alan Jacobs, San Francisco Planning Director; and William Rugg, San Leandro Community Development Director.

Regional Airport Systems Study Committee members for 1970-71 will be: Councilman Warren Boggess (Concord), Chairman; Councilman William McCall, Alameda; Supervisor Dewey Andersen, Napa County; Councilman William Lawson, Menlo Park; Supervisor Ralph Mehrkens, Santa Clara County; Councilman Thomas Hannigan, Fairfield; Mayor Helen Putnam, Petaluma; James Nissen, San Jose Airport; George Hansen, San Francisco Airport; and Ben Nutter, Port of Oakland. Representatives from Marin and San Francisco will be appointed shortly.

LEAGUE AND CSAC STUDY COG'S: A policy statement recommended by a task force of representative members of the Board of Directors of the League of California Cities and County Supervisors Association and Presidents of COG's in Los Angeles, Sacramento, San Diego, and San Francisco is being considered by League and CSAC Boards. The statement recommends that COG's be mandated by statute as the umbrella organization to deal with regional problems. The governing body of the regional agency shall be composed of locally elected officials.

BRISC REPORT: The work program for a proposed Bay Region Planning Information Support Center (BRISC) has been completed by System Development Corporation of Santa Monica. The proposed Center would provide a common and consistent source of information to be used by ABAG, other regional agencies, local and State government. Copies of the BRISC Report will provide a focal point for discussion and refinement of the proposed program including financing.

SACRAMENTO SWIRL: Action is fast and furious in the Legislature this month. SB 1400 (Marks) to establish a Regional Open Space Commission ran aground in the Senate Finance Committee. The intent of the bill was supported by ABAG. There may be a move for reconsideration by committee. AB 2435 (Milius) has passed the Assembly. This bill requires a solid waste plan by regional planning agencies be reviewed by the State Water Resources Control Board. AB 363 (Foran) which establishes a Metropolitan Transportation Commission is in Senate Finance. The Association opposes regional single function special districts because planning coordination is hampered. Of the Ocean Coastline Commission bills, AB 2131 (Wilson) seems to be moving fastest and is before the Assembly. Under AB 2131, ABAG would appoint 5 of the 9 Bay Area Zone Board members and local agencies would grant permits for development permitted according to State criteria. AB 1310 (Knox) authorizes BCDC to continue the State's activities and studies for water quality control system in S.F. Bay and Delta. This bill has passed the Assembly and is moving in the Senate. SB 78 (Carrell) which establishes a State Solid Waste Management Board to prepare solid waste planning guidelines is in Senate Finance. It is opposed by the Association.

REGIONAL GOVERNMENT BILLS: AB 2345 (Knox) which would establish environmental planning councils in regions determined by the CIR has been "endorsed in principle" by ABAG's Executive Committee. This bill has passed the Assembly. AB 2310 and 2348 (Knox) would establish the Conservation and Development Agency of the Bay Area following a special election. This bill passed the Assembly and will probably go to the Senate Committee on Local Government.

SOLID WASTE SUBCOMMITTEE....of the Environmental Quality Committee held its first meeting in July and discussed an 18 month, \$50,000 solid waste study to be done by SPUR with Ford Foundation assistance. The study will identify organizational or institutional constraints on regional programs of solid waste.

FOREIGN VISITORS....to ABAG this month include Messrs. Moreira, Barotti, Paoliello, Azevedo, Mendonca, and Melo from Metropolitan Plan of Integrated Development for Great Sao Paulo, Brasil; Hsiang-Tang Ko, a planner for the Urban and Housing Development Committee, Taipei, Taiwan; and Egbert D. J. Kruijtbosch, Director for Economic Affairs and Transportation for the Regional Authority of Rotterdam, Netherlands.

REGIONAL REVIEW AND CCCJ: A report to the Executive Committee on the outcome of criminal justice grants reviewed by ABAG shows that of the 20 grants approved in the past year by CCCJ, ABAG had approved 18 and rejected two. Of the 22 grants rejected by CCCJ, the Association had rejected 18 and approved four.

ABAG EXECUTIVE COMMITTEE...

appoints a legislative monitor, Mr. Francis Lindsey, who served ten years as an Assemblyman in Sacramento.

reviews twelve grant applications at its July meeting.

declares interest in forty-three federal development projects.

approves recruitment for planning director and a finance director for the Association.

authorizes application to CCCJ for \$32,250 for Model Cities and Central Cities criminal justice planning support.

okays agreement with Metcalf and Eddy of Palo Alto to develop a first stage plan of the Water Resources Program.

CALIFORNIA'S SHARE....of the \$215 million Law Enforcement Assistance Administration will spend on action grants in fiscal 1970 is \$17.3 million. This is a significant increase over the \$2.3 million received by the State last year.

QUARTERLY FINANCIAL REPORT:

	General Fund	HUD Proj.	C.S.P.	C.J.P.
Cash Balance, 6/30/70	\$293,004.	\$ 93,673.	\$113,482.	\$37,055.
Plus Receipts, 4/1/70-6/30/70	249,439.	246,230.	---	26,642.
Less Disbursements, " "	415,305.	295,794.	78,700.	39,380.
Cash Balance, 6/30/70	127,137.	44,109.	34,782.	24,317.
Additional Funds Invested	60,000.	as of 6/30/70		



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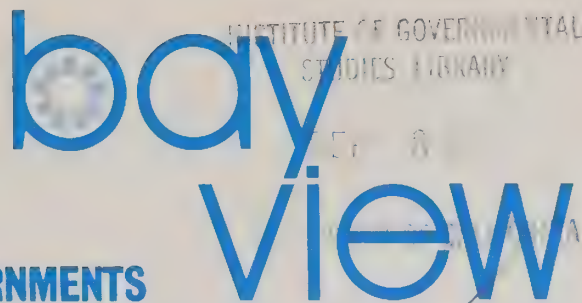
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ASSOCIATION OF BAY AREA GOVERNMENTS

September 1970

ABAG'S OCEAN COASTLINE STUDY....includes among its recommendations the development of a regional plan for the coastal area that balances the development and conservation potentials of this unique feature of the region.

The staff report also describes the physical characteristics, land and water uses, existing and proposed governmental plans, and problems or issues that exist along the region's coastline.

Only 27.5% of the 332 miles of regional ocean shoreline is currently publically owned. This includes bay, estuary and lagoon shoreline. This is about twelve percent below the statewide average.

Almost 50% of the region's coastal zone is land that could be developed. Of the 138,000 acres with a slope of less than 30%, 12,000 acres are publically owned and 15,000 acres are already urbanized.

Guidelines recommended by the study for the development of goals and plans for the region's coastal zone include:

- . Coastal areas must be treated as a limited resource that is not renewable once it is destroyed.
- . Any change in use of any one segment of the shoreline should be evaluated in terms of impact on the total shoreline.
- . Shoreline uses should be based on top priority for the public at large, as opposed to limited uses by special interest groups or individuals.
- . Multiple uses of compatible character should be favored over single-purpose development.
- . Permitted uses should be adaptable to respond to future changes in demand.
- . Areas of high potential for food production, such as estuaries, should be protected.
- . Areas of outstanding wildlife value or critical habitats should be preserved.
- . Habitats with limited potential to absorb change should be protected. This includes marshes, lagoons, estuaries and the like.
- . Long-term rather than short-term economic and social gains should be given priority.

MAJOR RESEARCH PROJECT OKAYED: The feasibility of creating a regional development agency that could aid in implementing ABAG's Regional Plan 1970-1990 will be the subject of a study okayed by the Executive Committee and the Regional Planning Committee. ABAG will file an application with HUD for a \$120,000 100% Demonstration Program Grant. The joint-venture planning-research firms of Eckbo, Dean, Austin and Williams and Volt Information Sciences would be employed as consultants. The study by the consultant firms, ABAG policy committees and staff would cover three areas:

.Design of a new public agency to supplement rather than supplant existing government units and which would be funded so as not to become a public burden.

.Development of legislative and economic specifications for such an agency.

.Study, on a pilot program basis, the application of such an agency to the problems of two Bay Area Counties, Santa Clara and Sonoma.

If feasible, a regional development agency might aggregate critical parcels of land to guide the Bay Area's pattern of growth and provide for new housing, new communities and preservation of open space.

METROPOLITAN HOUSING CENTER: ABAG will submit an application for HUD 701 funds for the Alameda County Human Relations Commission's proposed Metropolitan Housing Center. The county-wide Center will:

.Coordinate information and education services regarding housing.

.Provide supportive services for Fair Housing groups.

.Provide technical assistance to groups to build low-cost housing.

.Provide technical assistance to cities to develop general plan housing elements.

.Stimulate positive programs in industry, real estate and government to remove barriers to increasing the housing supply.

SACRAMENTO SYNOPSIS: Only one bill of major significance to the Bay Area has gone to the Governor. It is AB 363 (Foran) establishing a 19 member Metropolitan Transportation Commission. Assigned to interim study by the Senate are the coastline commission bills, and solid waste planning bills SB 78 (Carrell) and AB 2435 (Miliias) the last of which ABAG supported. Knox's AB 2310 establishing a Conservation and Development Agency of the Bay Area was amended by the author (8/18/70) to include a governing body 100% directly elected. This bill passed the Assembly and died in Senate Governmental Organization Committee after two hearings. AB 2345 (Knox) to establish regional environmental planning councils throughout the State passed the Assembly and was on the Senate floor. The author withdrew the bill on the final day of the Legislative Session before it came to a vote.

AIRPORT ACCESS STUDY...has been completed by Wilbur Smith and Associates of San Francisco. This is the third study of Phase I, Regional Airport Systems Study. A network model to test capacity and travel time between 98 Bay Area planning zones and existing and potential airports was developed. The model has been used to predict the mode of travel air passengers will use to the major airports under a variety of conditions. Two extreme conditions are illustrated:

Daily Passengers - Assuming Current Airline Service Patterns			
		highway	transit
1968	SFO	28,800	4,200
	OAK	4,000	300
	SJC	2,200	0
1975	SFO	50,600	7,000
	OAK	7,200	3,400
	SJC	4,800	0
1985	SFO	110,900	41,800
	OAK	20,200	4,400
	SJC	12,300	1,400
Daily Passengers - Assuming Equal Airline Service at Each Airport			
			% to each airport
1968	SFO	15,000	45.3%
	OAK	12,900	34.4
	SJC	8,000	20.3
1975	SFO	21,900	32.8
	OAK	23,600	44.6
	SJC	16,500	22.6
1985	SFO	43,600	34.1
	OAK	64,300	41.0
	SJC	42,800	24.9

The chart suggests that a choice of airports could result in a more uniform distribution of air passengers.

COMMUNITY SHELTER INFO PROGRAM: A three phase program of public information will alert citizens of Alameda, Contra Costa, San Francisco and San Mateo on what to do in case of a nuclear or natural disaster. The plan, okayed by the Executive Committee, will be the basis for contract negotiations for a 100% Federally funded information program.

CRIME FIGURES UP: Preliminary 1969 figures from the Bureau of Criminal Statistics show a wide range of change for the 5 most populous Bay Area counties for which data is available. Increases in felony reports range from a high of 18% in Santa Clara to 3% in Contra Costa over 1968 figures. Increases in felony arrests range from 40% in Alameda to 9.9% in San Francisco. Juvenile arrests increased 20% in San Francisco and decreased more than 6% in Santa Clara.

ABAG EXECUTIVE COMMITTEE...

approves the appointment of Supervisor Ronald Pelosi (San Francisco) and Supervisor John McInnis (Marin) to the Regional Airport Systems Study Committee.

reviews ten grant applications at its August meeting.

approves the Regional Transportation Planning Committee's 1970-71 work program.

sets Thursday, November 19, 1970 as the date for the Fall General Assembly meeting.

REGIONAL PLAN 1970-1990.....as approved by the General Assembly will be available for distribution September 15.

DOT TAKES NEW TACK: 38 representatives of Bay Area governments and State and Federal agencies met August 20 with Michael Cafferty, Deputy Assistant Secretary for Environment and Urban Systems, Department of Transportation, Washington. The meeting, hosted by ABAG, was called at DOT's request to gather reactions of local officials to new DOT goals. 63% of the Federal funds used for general planning are generated by transportation. DOT is reviewing its role in encouraging comprehensive inter-modal planning that can lead to results rather than planning for planning's sake. Cafferty said his department is looking at ways to finance metropolitan systems, and the kind of metropolitan institutions that can be encouraged by DOT to handle planning, assure citizen participation, preserve the environment and use new technology in transportation.



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UNIVERSITY OF CALIFORNIA

October 1970

RESPONSE ANALYSIS STUDY.....just released by ABAG outlines the procedure and the results of the public review program conducted to solicit response to the Preliminary Regional Plan. Four broad areas of consensus emerged: strong recognition and support for an active regional planning program; the content of the goals for the future living environment of the Bay Area; the City-Centered Concept of urban development; and the population assumption of growth by 3.0 million people over the next twenty-five years.

Three areas of concern and recommendations were frequently expressed: the comprehensiveness of the goals and their relationship to other planning elements; the need for more study and emphasis on socio-economic factors; the need for more study of population growth and its effects on the economy and livability of the region. This feedback from public officials and citizens helped establish the planning and policy guidelines of the Regional Plan 1970-1990.

CJP ADVISORY BOARD: A review of the composition of the Criminal Justice Advisory Board will be conducted by a nucleus of a new Board to be composed of: Councilman Nathaniel Bates (Richmond), Mrs. Charles Black (Community Representative), Mr. O. W. Campbell (University of California, Vice Chancellor), Supervisor Gerald Day (San Mateo County), Mr. James Fales (Pleasanton City Manager), Supervisor Dianne Feinstein (San Francisco), Supervisor Terry Francois (San Francisco), Mayor Pro Tem Joseph Gargiulo (Novato), Councilman Walter Hays (San Jose), Mr. David Lamoree (Director of Research, Chevron Oil Company), Mayor William Lucius (Healdsburg), Supervisor Daniel Mazzoni (Solano), Supervisor Joseph Peatman (Napa), Councilman Wilmont Sweeney (Berkeley), and Mr. M. D. Tarshes (San Mateo County Administrator).

This "core" Board will also review ABAG's criminal justice planning project and action programs conducted to date, and will prepare recommendations to the Executive Committee on the new Board's functions, duties, responsibilities and membership.

SECOND NOTICE -- GENERAL ASSEMBLY Thursday, November 19, 1970, 8:00 p.m.
Hs. Lordship's Restaurant, Berkeley Marina.

CRIMINAL JUSTICE SEMINAR: Mr. Joseph Coughlin, Assistant Director of Corrections for the State of Illinois, was guest speaker and moderator at a two day seminar with two of ABAG's criminal justice steering committees. The purpose of the meetings was to explore alternatives to the criminal justice system, consider community based treatment programs and determine the group's consensus on directions in which ABAG's criminal justice planning program should move. The program is one of a series aimed at wider sharing of knowledge and experience in the criminal justice field. Participants stressed the need for detoxification centers and the increased use of OR and citation programs. Additional resources are needed to divert alcoholics and drug users from the criminal justice system. There was considerable agreement that our present allocation of money and services at all levels of government needed to be reexamined. Such a review might allow more action in the area of crime prevention. The group felt that the real solution to juvenile delinquency required the solving of basic societal problems. Greater use should be made of volunteers and voluntary programs with more financial support for effective private programs.

Mr. Coughlin reported on several innovative, operational programs: "Jobs Now" for ex-offenders, and a Youth Involvement Project based on the guided group-interaction concept. He also stressed the need for inter-agency cooperation and a commitment to comprehensive planning in criminal justice.

Another seminar is planned for police planning and research personnel.

ABAG'S NEW FINANCE DIRECTOR, Mr. Terry Bergman, will be responsible for all accounting and auditing functions. He served as Chief Accountant for the Berkeley Bank for Cooperatives and has an MBA from Golden Gate College. He starts October 5, 1970.

ENVIRONMENTAL DATA PROGRAM...of HUD, USGS and ABAG is underway. The environmental and ecological data generated by these studies will have significant impact on land use planning and can be important input into the local planning process. More than 30 topics will be researched under the following general categories: Active Fault Zones, Seismic Shaking Hazards, Hillside Development, Flat Land Development, Subsidence, Mineral Commodities Development, Pollution and Use of the Bay, Sewage Disposal, Water Navigation and Facilities, Regional and Local Water Facilities Design, Environmental Aesthetics, and Environmental Problems including Recreation and Education.

One of the first products of the study, A Preliminary Study of the Effects of Water Circulation in the San Francisco Bay Estuary, (Circular 637-A.B) is available from U.S.G.S. Public Inquiries Office, 555 Battery, San Francisco.

TRANSIT PLANNING MOVES AHEAD: Efforts to produce a viable transit planning program for the Bay Area are continuing by the Technical Advisory Committee(TAC) and its subcommittee, Bay Area Mass Transit Group. BMTAG includes all public transit agencies. It has met to provide input for the Transit Development Program. A proposed Program has been endorsed in principle by both BMTAG and TAC and will be submitted to the Regional Transportation Planning Committee. Such a program would be an amendment to the RTPC 1970-71 work program and is a Federal requirement. The Program with BMTAG input could be assumed by the Metropolitan Transportation Commission when it becomes operative.

ON CUE: This past month ABAG's President, Supervisor Ignazio A. Vella (Sonoma County) was interviewed on KQED "Reports" and "Community Dialogue" on KFOG Radio.

OR STUDY: In the process of evaluating the release on own recognizance programs for Bay Area counties, the Adult Crime Prevention and Treatment Steering Committee has surveyed pretrial release procedures throughout the nation. OR systems were found to have a wide variety of sponsors: police, probation, Bar Associations, law schools, private organizations and foundations. Arrested individuals were generally interviewed for OR eligibility before arraignment, but the time of interview varied from three hours after arrest to as long as three days, and in one case, three weeks. The Vera Foundation in New York, which has pioneered OR programs, has found no statistical correlation between the arrested individual's financial ability to post bail and the likelihood of flight before trial. The Committee will design a model OR Program with wide applicability to the region.

FOUR STUDIES AVAILABLE: Four technical reports of the Airport Systems Study are available for use in the ABAG Library, Hotel Claremont, Berkeley. The reports are: Aviation Forecast, Airport and Airspace Capacity Analysis, Airport Access and Airport Inventory.

AVIATION AIR POLLUTION....component of the Environmental Quality Element of the Airport Study will determine the aviation contribution to the Bay Area's air pollution. Present levels of aviation activity and the projected number of operations, types of aircraft and the known technology of the new engines will be considered. Odor, soiling, visibility impairment, contribution by ground access vehicles and the relationship to adjacent land uses will be investigated. The air contaminants such as hydrocarbons, carbon monoxide, nitrogen dioxide and particulate matter will be identified and quantified. Preliminary negotiations are underway for ABAG to contract with the Bay Area Air Pollution Control District for this component.

ABAG EXECUTIVE COMMITTEE....

reviews twelve grant applications and two Federal Development Projects at the September meeting.

okays application to California Council on Criminal Justice for \$80,000 in 1970-71 criminal justice planning funds.

proclaims the week of October 18 to 24 as National Business Women's Week in the Bay Area.

receives report on the receipt of an additional \$998.02 in ABAG's recovery effort of funds diverted in 1967.

THE BANQUET CIRCUIT: Mayor William Lucius (Healdsburg) spoke on ABAG to the Kiwanis in Sonoma. Walter Gillfillan, Airport Study Coordinator, addressed the Southern California Aviation Council in Long Beach and the Bay Area Council's Transportation Committee. Rudolph Platzek, Principal Planner, reviewed ABAG's Regional Plan 1970-1990 with SPUR and regional planning issues with the Central Coastal Section of the Soil Conservation Society of America meeting in Santa Clara.

DISTRICTS JOIN ABAG: East Bay Regional Park District and Sanitary District No. 1 (Marin County) are new cooperating members of the Association. This makes 26 cooperating members.



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ASSOCIATION OF BAY AREA GOVERNMENTS

November 1970

FALL GENERAL ASSEMBLY....has been called by President Ignazio Vella for Thursday, November 19, 1970, 8:00 p.m. at Hs. Lordship's Restaurant at the Berkeley Marina. In his call, President Vella noted that about 100 new councilmen had been elected this spring in the region. "Additionally, the overwhelming approval of the Regional Plan 1970-1990 has brought the Association of Bay Area Governments to a point where it could afford time for serious reflection and deliberation on its past and present programs with an eye towards its ongoing purposes and guidelines for future activities."

Accordingly, the informational program of the Fall General Assembly will include a brief historical review, a presentation of ABAG's current projects and activities, and opportunity for broad participation in evaluating ABAG's accomplishments and potential.

Because of the informational emphasis of the Fall General Assembly, President Vella has encouraged all members of Boards of Supervisors and City Councils, as well as the chief administrative officers and key departmental officials of cities and counties to attend.

VELLA MEETS VOLPE: ABAG's President Ignazio Vella met with John Volpe, Secretary of the Department of Transportation in Washington concerning certification for the Bay Area for two-thirds federal grants for urban mass transit projects. The area is currently eligible for 50% grants and up to \$18 million in federal monies for transit agencies could be granted retroactively. The Regional Transportation Planning staff is using the development plans of A C Transit, BART, Golden Gate Bridge District, and San Francisco Muni to produce a coordinated development plan. When this requirement is met, two-thirds funding should be available. Volpe told President Vella that the single "umbrella agency" was his preferred manner of dealing with transportation and planning problems of the nine county Bay Area, and added that a great concern was the "fragmentation of the planning effort at the metropolitan regional area."

A RELIEF MODEL, seven foot square, of the San Francisco Bay Region has been prepared as part of the USGS/HUD/ABAG environmental data program. The model, scaled at two miles per inch, shows an area from Clear Lake to Monterey and from Sacramento to the Farallones. Vertical relief has been exaggerated by a factor of seven to emphasize problems of land use, highway construction and landslide hazards characteristic of the region. Fiberglass copies of the model cost about \$150. For information or to be notified of all Bay Area studies, or of studies pertaining to specific counties, contact: U.S. Geological Survey, 345 Middlefield Road, Menlo Park, California 94025.

ABAG ACTS ON HEALTH PLANNING GROUP'S APPLICATION...for federal funds and designation as the Bay Area's health planning agency. The Executive Committee noted the need for coordinated regional planning and for a formalized working relationship to avoid duplication of efforts in four program areas of environmental planning, federal grant review, data programs and functional land use planning. A recommended agreement was adopted which, when approved by the Comprehensive Health Planning Council, would enable ABAG to certify that the BACHPC program is consistent with coordinated, comprehensive areawide planning as specified by the Intergovernmental Cooperation Act of 1968.

BAY AREA PUBLIC DEFENDERS....agree to support two demonstration projects for sentencing advocacy and pre-trial diversion aimed at channeling less serious offenders into rehabilitation programs prior to trial. At a meeting sponsored by ABAG, the public defenders agreed on the general details of a plan for reciprocal handling of conflict of interest cases. Changes in present law would be required.

OR STUDY: Responses are still being tabulated on existing release-on-own-recognizance programs in the Bay Area. The ABAG Adult Crime Prevention and Treatment Steering Committee is also concerned with the time lag that occurs in some jurisdictions between the arrest of an individual and his booking. OR programs would not affect this time lag as an individual is not eligible for such a program until booked.

EMPLOYEES' ASSOCIATION: ABAG employees notified the Executive Committee of their intent to form an Association of Regional Agency Personnel.

CJP SEMINAR SERIES: The first of a series of seminars for law enforcement planning and research personnel will be November 6, 1970, 10 a.m., Hotel Claremont, Berkeley with Chief Fred Ferguson of Covina. The seminar will provide for increased information exchange between Bay Area Law Enforcement Agencies and for discussion on how police planning and research can better relate to the causes of urban and metropolitan crime.

AVIATION STUDY SUMMARY: Phase I of the Regional Airport Systems Study projects tremendous growth in air travel:

. 83 million air passengers in 1985. In 1950 the Bay Area generated just 2 million air passengers. In 1970 there will be 20 million.

. Santa Clara and Alameda Counties will generate the most air passengers and air cargo. San Francisco is currently in first place.

. Over half of the air passengers will go to five major destinations: Southern California, Washington/Oregon, New York, Chicago and Hawaii.

. In 1985 it will take a million commercial plane take-offs and landings to accommodate passengers and air cargo.

Changes in regional policy or population density, employment levels or income distribution could effect these projections.

A high speed ground vehicle system to serve the Los Angeles/San Francisco corridor would divert some travelers, but such a system would probably not be operational before 1985.

If ground access to airports and airline flight schedules were equal at all airports, 1985 passengers would be distributed among the three major airports as follows: 34% to San Francisco, 41% to Oakland and 25% to San Jose. If service at the three airports remains as it is today, 80% of the passengers (57 million) would use San Francisco. 13% would use Oakland and 7% would use San Jose.

If fully utilized, the present capacity of the three major Bay Area airports could meet the projected 1980 passenger demand. Without expansion by 1985, the present airports will fall short of meeting the projected demand by about 300,000 annual aircraft movements. All three airports have expansion plans. If these plans are completed, the airports' capacity will exceed the 1985 projections by between 350,000 and 550,000 annual aircraft movements.

Part II of the Airport Systems Study will include decisions on priorities and action alternatives to balance aviation requirements against the region's goals, including environmental concerns and the effect of aviation on the livability of the Bay Area.

JOINT COMMITTEE ON SEISMIC SAFETY: Seven ABAG nominees have been appointed to serve as advisors to the Committee charged with organizing existing information on earthquake hazards and recommending methods to improve disaster and recovery operations. Councilman Mary Henderson (Redwood City) is Vice Chairman of the Advisory Group on Governmental Organization and Performance. Will Perry, Jr. (Contra Costa County Civil Defense Director) is Vice Chairman of the Advisory Group on Postearthquake Recovery and Development. Thomas Blanchard (San Francisco Chief Deputy City Attorney), Eric Borgwardt (Sausalito Planning Director), Louis Fourcroy (Palo Alto Planning Director), Mayor Louise Giersch (Antioch), and John Williams (Oakland Urban Renewal Project Director) will advise the Committee headed by Senator Alfred Alquist.

ABAG EXECUTIVE COMMITTEE...

reviews eight grant applications and federal development projects.
approves Employee Classification and Salary Survey prepared by the State Cooperative Personnel Services.

adopts policy to simplify review of TOPICS projects once an agency completes its TOPICS Study (Traffic Operations Program to Increase Capacity and Safety).

requests the Regional Home Rule Committee and RTPC to review and comment on the five year Overall Program Design prepared for ABAG by Consultants Barton-Aschman Assoc. of Chicago.

endorses Propositions 1 (\$250 million "Clean Water" Bonds) and 20 (\$60 million Recreation, Fish and Wildlife Bonds).

asks staff to report in January on CATV franchising and the possibilities of standardization to integrate various systems to meet future regional communications needs.

recommends, in approving a sewerage facility application, that Marin County review current land-use regulations of the Bolinas Mesa to ensure controlled development of the area.

<u>QUARTERLY FINANCIAL REPORT:</u>	General Fund	HUD Proj.	C.S.P.	C.J.P.
Cash Balance, 6/30/70	\$127,137.	\$ 44,109.	\$34,782.	\$24,317.
Plus Receipts, 7/1/70-9/30/70	307,892.	69,146.	26,100.	22,294.
Less Disbursements, " "	344,901.	48,006.	16,776.	37,076.
Cash Balance, 9/30/70	90,129.	65,250.	44,106.	9,534.
Additional Funds Invested	204,000.	as of 9/30/70		



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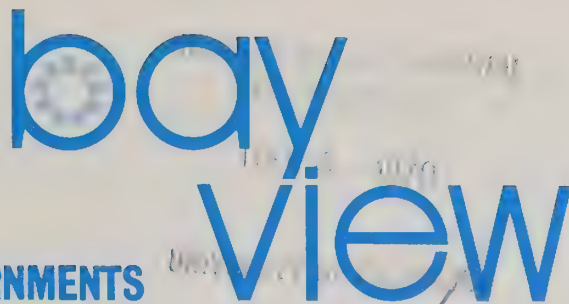
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ASSOCIATION OF BAY AREA GOVERNMENTS

December 1970

GENERAL ASSEMBLY QUOTES: Fall General Assembly on November 19, set the stage for a decision-making General Assembly early in 1971 to be devoted to program and legislative directions for ABAG.

President Ignazio Vella: "There are real problems of real people living in real taxpaying communities in the real Bay Area that want solutions. They are looking to us as their representatives to supply those solutions and we keep assuring them that we can... If it be your collective wish in 1971, this Association will attempt to sponsor legislation reflective of the mood of the Bay Area."

Supervisor Joseph Bort, Chairman, Home Rule Committee: "The Legislature doesn't have much confidence in ABAG... Local governments raised over \$1 million in the last few years to deal with regional issues... ABAG has done a great deal but progress breeds increased expectations."

Professor Victor Jones, Consultant, Regional Home Rule Committee: "The question is, 'Will local government be able to agree with other factions and will it be allowed to participate in regional government?'"

Claude Hutchison, ABAG's First President and former Mayor of Berkeley: "The people of the area have not yet determined if it (ABAG) is to evolve into some form of regional government as some have proposed or whether such a regional government if it comes will be independent of this Association. Whatever happens, I think it cannot be denied that this Association has made important contributions toward the solution of many important problems facing the people of the San Francisco Bay Area and has served a very useful purpose."

AIRPORTS VS. THE BAY: *The Regional Airports Systems Study Committee has adopted in principle the following: Any airport expansion plans will be subject to study of the effects of such expansion on San Francisco Bay using the Army Corps of Engineers model or other analytical techniques. Such studies will only be done on specific proposals.*

ABAG'S HISTORY, The Emergence of a Regional Concept (7 pp.) and Narrative Summary of Current ABAG Programs (6 pp.) are available. Call ABAG's Public Information Officer for copies.

ABAG'S SURVEY OF REGIONAL WATER RESOURCES PROBLEMS... Phase I Report of a three part regional water, sewerage and drainage plan, inventories over 220 Bay Area agencies which operate in water supply and distribution, sewer collection and treatment, and storm drainage. The study concludes that fresh water is a very limited resource which should be conserved. Long-range planning should be more concerned with conservation of this resource than with the disposal of fresh water sewage in the ocean.

A systems planning approach is needed to deal with regional water problems. Water supply systems must be integrated whenever possible with waste water treatment and flood waters systems. Sewage disposal must consider wet weather flows and water quality. Flood control projects must be planned using surface waters as water supplies and for recreation. The following long-range planning goals are recommended:

- . *Water is a limited resource in the Bay Area and must be preserved.*
- . *Specifically, adequately-treated water is needed in the Delta, the Bay, the rivers and estuaries.*
- . *Treated and untreated sewage should not be transported over long distances to the sea and lost for possible reuse until other alternatives have been thoroughly explored.*
- . *The ocean must also be recognized and treated as a valuable and limited resource of the region.*
- . *Waste water treatment should be kept as close as possible to the location of its origin, where it can be recycled.*
- . *Long-range plans should first be directed toward the concept of local or sub-regional treatment and disposal or reuse, rather than toward ocean disposal and permanent loss.*

Part II of ABAG's water, sewerage and drainage planning program will result in an officially coordinated plan for the development of the Bay Area's water resources. A short-range (5 to 10 years) program of activity produced will implement the long-range plan and be used by ABAG to evaluate project applications from local jurisdictions for federal funds.

SONOMA LAND USE POLICY..adopted by the Board of Supervisors as an interim measure until an updated general plan can be adopted includes:

- . In areas of geological hazard, the developer must pay for thorough investigation so that the Board is fully advised of any potential public agency liability.
- . Hillside development shall be designed to limit visual intrusion and substantial scarring. The burden of proof rests with the applicant.
- . Innovative clustering will be encouraged over standard grid pattern when it will result in decreased public improvements required, better visual results and preserved open space.
- . Use of non-native flora will be restricted and wildlife reduction will be minimized.

MAPS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environmental Data Program, the following maps are available from USGS Public Inquires Office, 555 Battery, San Francisco.

- . (Basic Data Contribution #1) Active Breaks Along the San Andreas Fault Between Point Delgada and Bolinas Bay.
- . (#2) Geologic map of Palo Alto 7.5' quadrangle.
- . (#3) Geologic map of the Southern Part of Redwood Point 7.5' quadrangle (San Mateo County).
- . (#4) Areas Served by Municipal and Private Water Distribution Agencies in San Francisco Bay Area.
- . (#5) Areas Served by Municipal and Private Sewerage Agencies in San Francisco Bay Area.

CRIMINAL JUSTICE QUESTIONNAIRES: *An inventory of the present situation is an important first step of any planning effort. 80% of the OR and citation program questionnaires sent to all Bay Area law enforcement agencies have been returned. Tabulations will be reported in the Bay View. All superintendents of Bay Area school districts have received questionnaires from ABAG's Juvenile Justice Committee. Policies on expulsion, exclusion, exemption and suspension of students; appeal procedures; and continuation schools will be surveyed to develop a model program for unsophisticated delinquent minors.*

COUNTY CJP PRIORITIES....for the regional criminal justice planning program are being elicited. Seven counties have met with the CJP staff. Individual meetings with each County Administrator will follow. Cities will be contacted in December with ideas to stimulate fundable action projects.

LAW ENFORCEMENT SEMINAR.....for planning and research personnel was held last month. Mr. Gregory Stout, a San Francisco attorney serving on the State's commission to develop a new penal code, described the impact of the urban scene on law enforcement. Covina Police Chief Fred Ferguson discussed generating new ideas and change within police departments. Representatives from 45 Bay Area law enforcement agencies attended.

DOD, FAA COOPERATE: The Department of Defense and FAA last year formed the Northern California Joint Committee for Airspace Utilization to "optimize the use of airspace...and to assure sustained growth with adequate provision of all users." The group's first task was to provide forecasts of military activity used in Phase I of ABAG's Airport Study. Other tasks involve review of restricted airspace areas and data gathering for the environmental phase of the Bay Area's aviation study. The group's successes include the lowering of the ceiling needed by the Navy at its Crow's Landing facility from 17,000' to 14,000'.

ABAG EXECUTIVE COMMITTEE...

approves cooperating membership in ABAG for the Bolinas Public Utility District.

okays contracts for San Jose's 701 Urban Planning Grant for a Youth employment program.

authorizes the Executive Director to execute a maintenance agreement with the State Cooperative Personnel Services.

directs the Executive Director to meet and consult with the Employee's Association in the development of personnel rules and regulations.

reviews eight grant applications at its November meeting.

EXECUTIVE COMMITTEE: Mayor William Lucius (Healdsburg) is the city representative from Sonoma County and Vice Mayor Jack Cavanagh, Jr. (Petaluma) is the alternate representative. Alternate representatives from cities in Contra Costa County are Vice Mayor Newell Case (Walnut Creek) and Councilman Richard Bartke (El Cerrito).

AIRPORT LAND USE COMMISSIONS...required by AB 1856 for each county with an airport, open to the public and served by an airline, will be greatly aided by technical work now underway as part of ABAG's Airport Study. Contractors for environmental studies which will provide data useful to county commissions are Bolt, Beranek and Newman (Los Angeles) for noise and human response (\$20,000) and Wilsey and Ham (San Francisco) for land use adjacent to airports (\$15,000). The county commissions must be in operation by January 1, 1971.



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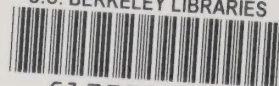
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